

# Seize the opportunity

**Investing in Cambodia** 2023 and beyond



kpmg.com.kh

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## **About KPMG**

#### Who we are

KPMG is one of the world's leading professional services firms. We are proud of our firm's strong and established reputation, a reputation that is built on a long history of independence, integrity and objectivity. It is what drives us to deliver clear and practical advice to help our clients grow and succeed in their chosen field. It is what makes us committed and successful leaders in our profession.

#### Global presence

KPMG firms operate in 143 countries and territories, and in FY23, collectively employed more than 265,000 partners and people, serving the needs of business, governments, public-sector agencies, not-for-profits and through KPMG firms' audit and assurance practices, the capital markets. KPMG is committed to quality and service excellence in all that we do, bringing our best to clients and earning the public's trust through our actions and behaviors both professionally and personally.

#### **KPMG** in Cambodia

KPMG in Cambodia was established in 1994. Today, with over 350 professionals, KPMG is one of the largest professional services firms in Cambodia with a balanced mix of international and local clients. In Cambodia, our local experience, enhanced by technical and industry knowledge of our global network, means we have the tools and knowledge to gain a deep understanding of our clients' businesses. It enables our professionals to turn knowledge into value for the benefits of our clients, our people, and the capital markets.

#### **Our leadership**

KPMG in Cambodia commits to invest in our people, services and quality to help our clients achieve



sustainable and strong business performance. We are also committed to appropriately delivering on our capital markets responsibilities, as well as assisting our clients in effectively communicating true business performance to stakeholders.

#### **Supporting our communities**

KPMG in Cambodia has a long history of supporting the communities in which we live and work. This contribution takes the form of our people's time, knowledge and experience, as well as our financial donations and grants.



**Nge Huy** Senior Partner Head of Audit

## Cambodia economy overview

Cambodia's GDP growth was 5.1% in 2022 and is forecasted to grow 5.3% in 2023 and 6.7% in 2024.

The inflation rate was 5.3% in 2022 and is projected to be 2.5% in 2023 and 2.7% in 2024.

#### **Market Overview**

#### **Economy**

Cambodia has been one of the top-performing economies in Asia. As the country emerges from the social and economic effects of the Covid crisis, a rapid return to the high levels of growth seen pre-Covid is now anticipated.

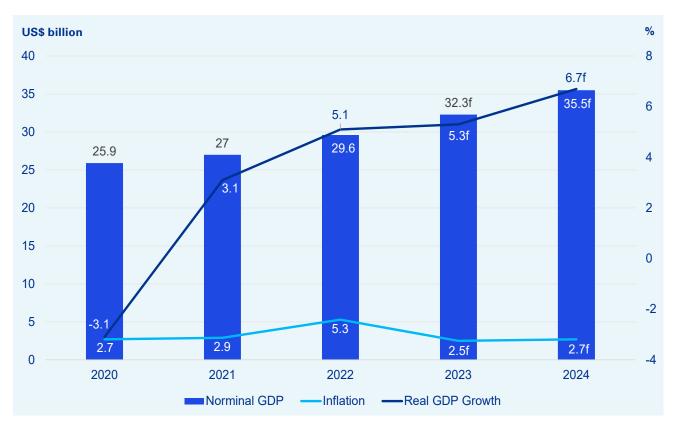
Cambodia will see some positive effects from the Cambodia-China FTA and the Regional Comprehensive Economic Partnership (RCEP, a mega-regional trade deal) in 2022-26. The latter will promote inward investment by reducing regulatory uncertainty and harmonising standards.

Cambodia has a strong labor protection regime, and while wages are rising with the development of the economy, the country still remains competitive in the region. In response to global trade concerns, the government has introduced a number of measures to reduce production and supply costs and encourage further foreign investment.

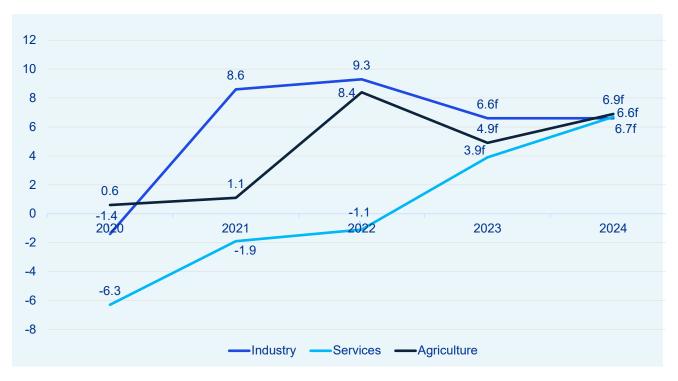




#### **GDP**, **GDP** Growth, Inflation



#### GDP by Sector (%)



Source: Economic Intelligence Unit

#### **Banking System**

Limited access to capital is one of the constraints of doing business in Cambodia. Commercial banks are primary sources of funding.

The minimum capital requirements for financial institutions are as follows:

- KHR 200 billion (~US\$50 million) for commercial bank incorporated as foreign branch, whose parent bank is rated "Investment Grade"
- KHR 300 billion (~US\$75 million) for commercial bank incorporated as foreign branch, whose parent bank is NOT rated "Investment Grade"; a foreign subsidiary or a local company
- KHR 60 billion (~US\$15 million) for specialized bank incorporated locally
- KHR 120 billion (~US\$30 million) for micro finance deposit-taking institutions
- KHR 6 billion (~US\$1.5 million) for micro-finance institutions.

#### **Currency**

The local currency, Khmer Riel (KHR), was introduced in 1980. The Cambodian economy is classified as partially dollarized, given that the US dollar circulates in conjunction with the official national currency, as opposed to fully dollarized economies where the dollar is the only legal tender. Based on thze economic and monetary statistics report issued in November 2022 by the National Bank of Cambodia, 89% of the deposits of Cambodian residents and non-residents are denominated in foreign currency.

#### **Land Ownership**

The law restricts foreigners from owning land in Cambodia. Foreigners are allowed to have a renewable long-term lease for up to 50 years plus 50 years and freehold ownership of certain condominiums.

#### **Business Sectors**

Garment, light manufacturing, automotive parts, luggage and furniture continue to be the country's key growth drivers, and attract new foreign investments each year.

#### Advantages of investing in Cambodia



**ASEAN** membership offers **regional trade** benefits



**WTO** member since **2004** increasing trade integrations



**Duty free** or preferential export access to most developed economies



**Favorable** investment environment



One of Asia's lowest labor costs and a dynamic workforce



Land area

Approximately 181,035 Km<sup>2</sup>



**Population** 

2023f **16.9 Million** 

2024f **17.1 Million** 



**Capital City** 

Approximately **Phnom Penh** 

Provinces & cities **25** 



**Trade Balance** 

Import (2023f) **U\$\$35.9 Billion** 

Exports (2023f) **US\$25.8 Billion** 



**Minimum Wages** 

2023

US\$200/month



**GDP Growth %** 

2023f **5.3%** 

2024f

6.7%

**GDP** 

2023f

**US\$32.3 Billion** 

2024f

**US\$35.5 Billion** 



GDP/capita

2023f **US\$1,924** 



Exchange rate US\$ to KHR

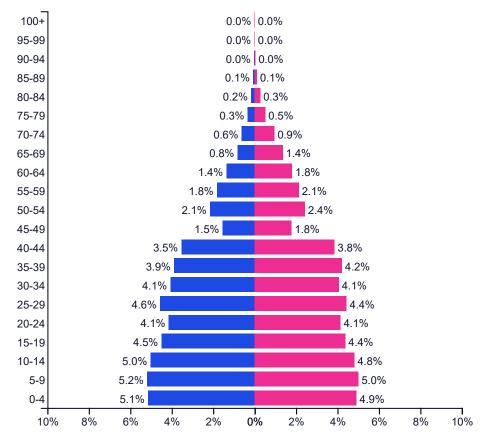
2023 avg. **4,106** 



Inflation

2023f **2.5%** 

Source: Economic Intelligence Unit



## Population of Cambodia 2023

## Cambodia Securities Exchange (CSX)



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Listing in the stock market could have many benefits for the company, among others, they could include raising capital for expansion and growth, providing transparency around the value of the business, encouraging employees' commitment by rewarding them with something of real value, improving the public profile and reputation of the company by drawing the attention of investors and the media, and improving the confidence and standing of suppliers, investors and customers in the marketplace.

**Nge Huy** Senior Partner Head of Audit

#### The Regulator

The Securities and Exchange Regulator of Cambodia (SERC) regulates the securities industry in Cambodia. The SERC is established under the law on the Issuance and Trading of Non-government Securities.

#### **Companies Listed on CSX**

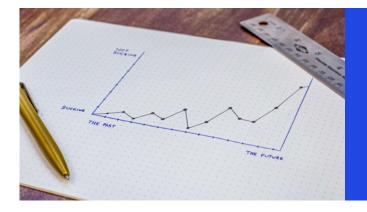
As of 31 March 2023, there are 9 Companies listed on the CSX, including three State-owned enterprise (SOEs) - Phnom Penh Water Supply Authority (PWSA), Phnom Penh Autonomous Port (PPAP), Sihanoukville, Autonomous Port (PAS); five private companies - Grand Twins International (Cambodia) Plc (GTI), Pestech (Cambodia) Plc., Phnom Penh SEZ Plc (PPSP), DBD Engineering Plc. (DBDE), JS Land Plc. (JSL), and one bank – ACLEDA Bank Plc.

#### **Corporate bonds**

As of 31 March 2023, the listed bonds on the CSX consist of government bonds issued by the Ministry of Economy and Finance and corporate bond from 6 companies – Prasac Microfinance Institution Plc, RMA (Cambodia) Plc, Phnom Penh Commercial bank (PPCB), Telcotech Ltd, Royal Railway Plc., and Golden Tree Co. Ltd.



# **Key Operating Rules**



#### Minimum trading unit

Price variance ranges from KHR10 to KHR1000 dependent on share price.

#### Market hours, trading times

Market is open from 8:00am to 3:00pm, Monday-Friday and divided into three sessions.





#### **Daily price limit**

+/- 10% of the base price, or KHR10 where the base price is below KHR100.

## **Key Settlement Rules**



#### **Settlement time**

Settlement is performed two days after the trade, T+2, at 8:30am



#### Good faith deposit

A good faith deposit of 100% of the cash value of the trade is required from the buyer and 100% of the securities to be traded required from the seller



#### Clearing, settlement fees

Clearing fees are 0.05% of the value of the settled trade



#### **Account opening**

Securities firms open accounts with a cash settlement agent and with the securities depository

#### **Stock Trading on the Exchange**

The SERC requires trades on the stock exchange to be settled after two days.

ACLEDA Bank Plc., Canadia Bank Plc., Bank for Investment and Development of Cambodia, Cambodian Public Bank Plc., B.I.C (Cambodia) Bank Plc., and Advanced Bank of Asia Limited are licensed as cash settlement agents by the SERC. ACLEDA Bank Plc., Tricor Securities Services Plc., and Phnom Penh Securities Plc. are licensed as securities registrar, transfer agent, and paying agent by the SERC.

#### **Tax Incentives for Listing on CSX**

#### **Equity Securities**

Tax Incentive	Period	Criteria
Reduction of the annual Tax on Income (ToI)  3 years, commencing at the beginning of the tax year that the approval was given if the securities were		Applicable for enterprises that issue their first public equity securities
payable by a factor of 2.5% to 50%		• 50% reduction of the Tol payable, if the issuance size in proportion to the voting rights is at least 20.001%
		<ul> <li>49.998% to 2.5% reduction of the Tol payable, following a declining proportion if the issuance size in proportion to the voting rights is within to 1% to 20%. However, the Tol incentive shall not exceed KHR20B (approx. USD5M)</li> </ul>
50% reduction in Withholding Tax (WHT) on dividends	<b>3 years</b> , commencing from <b>24 February 2022</b> (the date of the implementation of this Sub Decree)	<ul> <li>Applies to public investors who are holding and/or buying-selling stock securities listed on the CSX.</li> </ul>
Exemption from Capital Gains Tax (CGT)	<b>3 years</b> , commencing from <b>24 February 2022</b> (the date of the implementation of this Sub Decree)	Applies to public investors who are buying-selling stock securities listed on the CSX.
Tax Debt Waiver covering ToI, WHT, VAT, Specific Tax, Accommodation Tax, Public Lighting Tax	Up to 10 years (i.e., N-10)	N-3 to N-10 shall apply for enterprises that fulfil the criteria for listing in the primary market.
		N-2 to N-10 for small and medium enterprises that fulfil the criteria for listing in the secondary market.

#### **Debt Securities**

Tax Incentive	Period	Criteria
Tax on Income (ToI) payable by a factor of 2.5% to 50%  that the approval was given if the securities we issued within the first 6 (six) months of the tax. year. If the securities were issued within the la (six) months of the taxable year, the ToI incenti would take effect from the following year or an	<b>3 years</b> , commencing at the beginning of the tax year that the approval was given if the securities were	Applicable for enterprises that issue debt securities with maturity of at least 7 years
	year. If the securities were issued within the last 6 (six) months of the taxable year, the Tol incentive	<ul> <li>50% reduction of the Tol payable, if the issuance size in proportion to the total assets is at least 20.001%</li> </ul>
	would take effect from the following year or any period as approved by the Ministry of Economy and Finance (MoEF)	<ul> <li>49.998% to 2.5% reduction of the Tol payable, following a declining proportion if the issuance size in proportion to the total assets is within to 1% to 20%. However, the Tol incentive shall not exceed KHR8B (approx. USD2M)</li> </ul>
50% reduction in Withholding Tax (WHT) on interest	<b>3 years</b> , commencing from <b>24 February 2022</b> (the date of the implementation of this Sub Decree)	<ul> <li>Applies to public investors who are holding and/or buying/ selling of government bond, debt securities listed on the CSX</li> </ul>
Exemption from Capital Gains Tax (CGT)	<b>3 years</b> , commencing from <b>24 February 2022</b> (the date of the implementation of this Sub Decree)	<ul> <li>Applies to public investors who are buying-selling debt securities listed on the CSX.</li> </ul>
Tax Debt Waiver	Up to 10 years (i.e., N-10)	Same criteria as with equity securities above

The abovementioned incentives may be revoked if the taxpayer fails to comply with its monthly and/or annual tax compliance obligations, including the keeping of proper accounting records, and timely payment of tax.

#### **Currency of the Exchange**

To increase the use of the local currency, all stock quotations on the CSX must be in Khmer Riel (KHR) only. SERC will help alleviate some of this risk at the outset by allowing dollar settlements by negotiation for the first three (3) years.

#### **Securities Firms**

The SERC granted licenses to seven underwriters and various market participants.

# Key requirements for listing on the CSX

A Listing Entity, which intends to transfer from Growth Board to Main Board, shall meet the listing criteria of its intended transferring market and submit the application to the Cambodian Stock Exchange.

Main board Growth board		Growth board
KHR30 billion (US\$7.5 million)	Shareholders' equity	• KHR2 billion (US\$500,000)
<ul> <li>KHR2 billion (US\$500,000) for the latest year; and</li> <li>Cumulative KHR3 billion (US\$750,000) for the latest two (2) years</li> </ul>	Net Profit	<ul> <li>Positive net income for latest year; or</li> <li>Positive operating cash flow &amp; gross profit margin 10%</li> </ul>
<ul><li>200 shareholders; and</li><li>7% of the total voting shares</li></ul>	Shareholder	<ul><li>100 shareholders; and</li><li>10% of the total voting shares</li></ul>
• Two (2) years	Audited Financial Statements	• One (1) year
• KHR4,000,000 (US\$1,000)	Listing Eligibility Review Fee	• KHR2,000,000 (US\$500)
<ul> <li>0.010% - 0.030% of total market capitalisation</li> <li>Minimum KHR10,000,000 (US\$2,500)</li> </ul>	Listing Fee	<ul> <li>KHR4,000,000 or 0.025% of the total market cap, whichever is larger</li> </ul>
<ul> <li>0.005% - 0.020% of total market capitalization</li> <li>Minimum KHR3,000,000 (US\$750)</li> </ul>	Annual Listing Fee	<ul> <li>KHR4,000,000 or 0.015% of the total market capitalization, whichever is larger</li> </ul>
<ul> <li>Board members: At least 5</li> <li>Independent director: &gt; 1/5 of total number of directors</li> <li>If foreign independent director: &gt;= 6 months of working experiences in Cambodia</li> </ul>	Corporate Governance	<ul> <li>Board members: At least 5</li> <li>Independent director: &gt;= 1/5 of total number of directors</li> <li>If foreign independent director: &gt;= 6 months of working experiences in Cambodia</li> </ul>
<ul> <li>Audit Committee</li> <li>Risk Management Committee:         Assets &gt;= KHR200 billion (US\$50 million)</li> <li>Nomination Committee: Board consider to establish and other Committees as necessary and as required by SERC</li> </ul>	BOD Committees	<ul> <li>Audit Committee</li> <li>Risk Management Committee:         Assets &gt; KHR200 billion (US\$50 million)</li> <li>Nomination Committee: Board can consider to establish it and other Committees as necessary</li> </ul>

# Setting up a business in Cambodia



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Many businesses require a license or permit to operate, including areas such as banking and financial institutions, tour agencies, real estate agencies, telecommunication operators, industrial factories, etc."

**Dary So**Partner
Head of Corporate Services

#### Commonly used business entities

Registering a business may involve a series of ministries / institutions. The Ministry of Commerce (MoC), General Department of Taxation (GDT), and Ministry of Labor and Vocational Training (MLVT) are the three main ministries / institutions which an investor is required to deal with in order to register a business. In general, businesses operate in Cambodia via the following vehicles:

- A company or subsidiary incorporated in Cambodia
- A branch of a company incorporated outside of Cambodia
- A representative office of a company incorporated outside of Cambodia

#### IT business registration platform

Cambodia utilizes an IT business registration platform which allows investors to register a business at the MoC, GDT and MLVT through a single platform. Normally, the registration process takes around 8 working days following which the registered entity will receive all digital licenses or certificates. Payment of registration fees can be made via the electronic banking system. A payment receipt is issued by the automated system as evidence of payment.

Note that if your business is required to register at ministries/institutions other than the MoC, GDT, and MLVT, the investor will need to follow additional registration procedures specific to those relevant ministries/institutions.

# Main legal formalities for the establishment and registration of a new corporate entity

#### 1. Company

The Law on Commercial Enterprise (LCE) and Amendment on the LCE are silent on minimum capital requirements. However, note that for certain licensed activities, there are minimum capital requirements that are required to be met. Generally, there is no restriction on foreign ownership, except in relation to land holding. The name of a company must be approved by the MoC.

A memorandum and articles of association (M&A) must be prepared for a company and lodged with the MoC, together with the prescribed information for incorporation.

Under the Amended LCE, a limited company with a registered address in Cambodia must appoint a company secretary who is a natural person with permanent residence in Cambodia and who is physically fit and competent to perform the work.

#### 2. Branch

For branch registration, relevant documents and information of the parent company and the branch are required to be provided to the MoC. The Branch is required to use the name of its principal e.g., "Branch of XYZ Co., Ltd.".

A Branch office can carry out trading activities such as sales and the purchase of goods and services.

#### 3. Local Branch

It is a legal requirement for a partnership or limited liability company to register a local branch when a new location for the business is established. A local branch acts as an agent of the principal company and has no separate legal personality from the principal company.

#### 4. Representative Office (RO)

An RO is prohibited from undertaking profit-making activities including the sales of goods or services and construction. An RO is required to use the name of its principal e.g., "Representative Office of XYZ Co., Ltd.".

## Requirements for all companies and investors

For a company, the full name, address and nationality of the investors, as well as the number of shares held in the company by each investor are required to be disclosed to the MoC.

For a Branch of a foreign company, the place of registration of the foreign company, details of its structure and other information in the prescribed documents need to be disclosed to the MoC.

For an RO, the requirements are the same as for a Branch.

If the company or branch needs to apply for a particular license to carry out its business operations, additional information from the investors may have to be provided to the relevant government authority.

## Qualified Investment Projects (QIPs)

A QIP may be eligible for investment guarantees and investment incentives as provided under the Law on Investment. Both foreign and domestic investors may apply for QIP status by registering their projects with the Council for Development of Cambodia (CDC), providing their industry does not feature on the "negative list" and that they fulfill certain investment capital requirements.

# Nominee of Shareholder (Disclosure of the shareholder's identity)

Shareholders who do not intend to disclose their identity in the M&A of a limited company can appoint a nominee (a natural or legal person) to represent them instead. However, information on the identity of the shareholder and the shareholder's nominee agreement shall be recorded with the MoC.

## **Accounting and reporting requirements**

### Accounting records & financial statements

The Cambodian Accounting and Auditing Regulator (ACAR), has adopted International Financial Reporting Standards (IFRS) for Small and Medium-sized Entities (SMEs) and IFRS, issued by the International Accounting Standard Board (IASB). The standards are referred to as Cambodian International Financial Reporting Standards for Small and Mediumsized Entities (CIFRS for SMEs) and Cambodian International Financial Reporting Standards (CIFRS). With the exception of non-profit organizations, public accountability entities and specialized banks are required to adopt CIFRS while non-public accountability entities that meet the audit requirements (as set out on the following page) are required to adopt CIFRS for SMEs or opt to use CIFRS, if preferred. In practice, non-public accountability entities that do not meet the audit requirements are also required to adopt CIFRS for SMEs or opt to use CIFRS, if preferred. Not-for-Profit Entities established in compliance with the Law on Associations and NGOs are required to apply the Cambodian Financial Reporting Standards for Not-For-Profit Entities (CFRS for NFPEs), or alternatively, submit a specific request to ACAR to apply CIFRS for SME. All enterprises, including Not-for-Profit Entities, are required to lodge their financial statements with ACAR using ACAR's E-filing system. The date

of lodgment is within 3 months and 15 days of the year end for entities which do not require a financial statement audit and within 6 months and 15 days of the year end for entities which do require a financial statement audit.

#### **Law on Accounting & Auditing**

The Law on Accounting and Auditing sets forth certain accounting requirements which includes, but is not limited to the following:

- Enterprises and Not-for-Profit-Entities are required to prepare financial statements within three (3) months following the year-end.
- Financial statements form the basis for fulfilling tax obligations.
- Accounting records must be maintained, and the underlying transactions must be supported by proper documentation.
- Accounting records should be in Khmer language (with some minor exceptions)
- Financial statements should be in Khmer language and include Khmer Riel as a presentational currency (if the entity's functional currency is a currency other than Khmer Riel).
- Enterprises and Not-for-Profit-Entities are obligated to maintain their accounting records for a period of ten (10) years.

#### **Book year**

Generally, the tax and accounting year is the calendar year. The tax and accounting year-end does not need to coincide with the calendar year, although any change must be approved by ACAR, the GDT and the MoC.

#### **Audit requirements**

All enterprises and Not-for-Profit-Entities that meet the criteria set out in Prakas No. 563SHV of the Ministry of Economy and Finance must submit their annual financial statements to be audited by an independent auditor (see the illustrations on the following page for details on the criteria). The audit must be carried out by an auditor registered with the Kampuchea Institute of Certified Public Accountants and Auditors (KICPAA).

For Qualified Investment Projects (QIPs) registered with the Council for the Development of Cambodia (CDC) in accordance with the Law on Investment, there is an obligation to submit their annual financial statements to be audited by an independent auditor registered with KICPAA irrespective of whether they meet the criteria outlined in Prakas No. 563SHV or not.

#### Penalties for non-compliance

Sub-Decree No. 79 ANKr.BK issued on June 1 2020 and effective since 11 September 2021 sets out a series of penalties for violations of the Law on Accounting and Auditing. This Sub-Decree provides ACAR with the power to penalize enterprises that do not comply with the various requirements of the Law on Accounting and Auditing. Under the sub-decree, first offences are penalized with financial penalties and repeat offenders are subject to increasingly large financial and non-financial penalties.



- If not, financial statements submission on a voluntary basis

Prakas 563MEF.Prk dated 10 July 2020 on the Obligations to get Financial Statements audited by an Independent Auditor





## Other compliance requirements

#### **National Social Security Fund (NSSF)**

All entities with at least one (1) employee are required to register with the NSSF, file monthly reports, and make monthly contributions to the NSSF for three social security schemes: the "occupational risk scheme", the "healthcare scheme", and the "pension scheme". The payment of monthly contributions to the NSSF must be performed by the 15th of the following month and the employee report must be reported to the NSSF by the 20th of the following month. Contributions for the occupational risk and healthcare schemes are wholly borne by the employer or owner of an enterprise / establishment, whereas contributions for the compulsory pension scheme are borne 50% by the employer and 50% by the employee. The pension scheme is a new government initiative, coming into effect in 1 October 2022.

#### **Annual Declaration of Commercial Enterprise (ADCE)**

All entities registered with the MoC are required to prepare and file an ADCE with the MoC once a year. The filing must be done within three (3) months from the due date as notified by email from the MoC. In addition, starting from 1 January 2023 onwards, entities are required to register a national domain name (.com.kh), and must use this national domain email address when filing their (ADCE) with the MoC.

#### **Labor Law Compliance**

Enterprises with at least one (1) employee are required to register with the MLVT. After the initial registration, enterprises are required to notify the labor office on an ongoing basis of any relevant changes, such as staff movements and other amendments. Enterprises wishing to employ foreign staff must apply for a foreign manpower quota annually, and for work permits for foreign staff.

Other obligations for employers may include registration of internal work rules and fulfilling trade union and staff representative election requirements.

Most labor filing and registration requirements with the MLVT for local and foreign staff can be processed in 2 online systems, the so-called Labor Automated Centralized Management System (LACMS) and the Foreign Workers Centralized Management System (FWCMS).

From 1 June 2022, all enterprises/companies/factories under the scope of the Cambodian Labor law have a compulsory obligation to make a self-declared labor inspection online two (2) times a year, the first time before the end of June and the second time before the end of December each year. All enterprises/ companies/factories shall be subject to penalties for failure to comply with the requirements above.

#### Liquidation and de-registration

Currently, no formally established procedure for the voluntary liquidation of a registered entity in Cambodia exists. This process historically required the appointment of a director of the company as the liquidator. Upon the promulgation of the Law on Amendment of the Law on Commercial Enterprise on 29 January 2022, new requirements exist for the process, including that a liquidator must be appointed by the Shareholder and that the liquidator must also be an Auditing and/or Accounting Firm licensed by the Accounting and Auditing Regulator (ACAR). There is also a requirement for the liquidator to prepare and sign a Liquidation Report to confirm its contents as part of the liquidation process, and to maintain the accounting records, financial statements, and other records on behalf of the de-registered entity for up to 10 years.

## Cambodia tax guide



Taxpayers will be required to submit and pay taxes to the General Department of Taxation (GDT) on an annual and monthly basis."

**Mona Tan** Partner Head of Corporate Tax

The principal taxation law of Cambodia is the Law on Taxation (LoT) adopted by the National Assembly in January 1997, amended by the Law on Amendment on the LoT (LALoT) signed into law March 2003. The LoT is further defined by the Prakas (a regulation) issued by the Ministry of Economy and Finance which clarifies certain tax provisions stipulated in the LoT. Prakas no. 098, dated 29 January 2020 is the recently issued Tol regulation which abrogates previously issued ToP Prakas no. 1059 dated 12 December 2003.

#### **Overview**

Taxpayers under the self-assessment regime (SAR) are categorized into three classes of taxpayers:

Taxpayers	Classification criteria		
Taxpayers	Business Sector	Annual Turnover	
Small	Agriculture, Service, Commercial	KHR250M – KHR1,000M (approx. US\$62.5K – US\$250K)	
	Industrial	KHR250M – KHR1,600M (approx. US\$62.5K – US\$400K)	
Medium <sup>1</sup>	Agriculture	KHR1,000M – KHR4,000M (approx. US\$250K – US\$1,000K)	
	Service and Commercial	KHR1,000M – KHR6,000M (approx. US\$250K – US\$1,500K)	
	Industrial	KHR1,600M – KHR8,000M (approx. US\$400K – US\$2,000K)	
Large² (Type 1)	Agriculture	>KHR4,000M (approx. US\$1,000K)	
	Service and Commercial	>KHR6,000M (approx. US\$1,500K)	
	Industrial	>KHR8,000M (approx. US\$2,000K)	
Large (Type 2)	All sectors	>KHR10,000m (approx. US\$2,500K)	

Small taxpayers must also follow the "simplified" tax compliance process and can file monthly tax through an application. Medium and large taxpayers must file their taxes through the GDT's online system.

<sup>1:</sup> Including a legal registered entity, the Representative Offices. 2: Including all Branches of foreign entity, and QIP-registered entities

## **Taxation of companies**

#### Introduction

Corporate taxpayers in Cambodia are classified as either resident taxpayers, or non-resident taxpayers.

A resident taxpayer is primarily an enterprise that has a place of management and carries on business in Cambodia, as defined below. A non-resident taxpayer is an enterprise that derives Cambodian source income but does not have a place of management in Cambodia.

A non-resident taxpayer will be deemed to be a Cambodian resident for tax purposes if it is found to have a Permanent Establishment (PE) in Cambodia (see page 40 for PE definition).

A resident taxpayer is subject to Tax on Income (ToI) or Corporate Income Tax (CIT) on income derived from both Cambodian and foreign sources, whereas, a non-resident taxpayer is subject to ToI/CIT in respect of its Cambodian source income only.

#### Residence

A company is a resident in Cambodia if:

- It is organized or managed in Cambodia; or
- It has its principal place of business in Cambodia.

#### **Taxable Income**

Taxable income is the net income realised from all results of business activities and other non-business activities of the physical person or legal person.

Taxable income includes capital gains, interest, rent, royalty, and income from financial assets or investment assets including immovable property.

For legal persons, the taxable income shall be the result from adjustment of accounting results in the tax year in accordance with the provisions on taxation.

For physical persons, taxable income is the result from total income in the tax year offset by expenditures and other allowances (to be determined by a Sub-Decree).

Rules and procedures for taxation are further determined by Prakas (regulation) by the Minister of Economy and Finance.

#### **Capital Gains**

Capital gains realized by resident legal entities shall be treated as income, subject to tax at the prevailing

#### **Dividends**

A dividend is defined as a distribution of property or money, made by a legal person to a shareholder with the exception of distribution of capital or equity interest in a complete liquidation of the Company.

Dividends received from non-resident companies are subject to income tax in Cambodia. A credit is allowed for tax paid overseas on foreign source income, subject to certain conditions

#### **Exempt Income**

Dividends received from resident companies are not subject to income tax.

#### **Deductions**

#### Allowable Deductions

Allowable deductions include expenses incurred in the course of carrying on a business, with certain conditions/limitations based on the nature of the expense.

#### Non-deductible Expenses

Non-deductible expenses include:

- Increase in provisions (except provision made by bank and financial institution which is covered by separate rules)
- Any expense on activities generally considered to be amusement, recreation, entertainment

- Personal expenses, except for fringe benefits which are subject to fringe benefit tax
- Any loss on sale or exchange of property, directly or indirectly, between related parties
- Penalties, additional tax and late payment interest imposed for violation of the LoT
- Non-deductible tax expenses
- Donations, grants or subsidies
- Extravagant and / or unrelated business expenses
- Unpaid salaries and related party expenses, subject to the deductibility rules and compliance with the "180-day rule" payment period as per recent Tol Prakas no. 098

#### Losses

Tax losses can be carried forward for generally a maximum of five (5) years (except for tax loss of petroleum and mineral resource operation which is covered by separate rules). Losses cannot be carried back. Tax losses may be forfeited depending on certain criteria (e.g., change in business activity or if the taxpayer is subject to a unilateral tax reassessment).

#### **Grouping/Consolidation**

There are no grouping or consolidation provisions in Cambodia.

#### **Tax Depreciation/Capital Allowances**

Depreciation is deductible in accordance with specified rates if the assets are used in the course of carrying on a business. Depreciable assets are divided into the following classes/categories, and are depreciated at the following rates:



Class	Annual Turnover
Intangible Assets	Straight line based on useful life or 10% straight-line if no specific useful life. Purchased goodwill (i.e., forming part of the intangible asset) is allowed to be amortized.
Natural Resource	Depletion shall be allowed as deduction in reference to the total production during the year and the estimated total production from the natural resource
Agricultural Assets (e.g., rubber plantation, other agricultural crops, animal husbandry)	For rubber crops, depreciation rate shall be allowed for a period of 20 years with a depreciation rate of 3% to 5%, depending on the turnover year.
	Non-rubber agricultural crops shall be depreciated on a straight-line basis based on the expected life of production or 5% per year, whichever is shorter
	Animal husbandry shall be depreciated on a straight-line basis based on the expected life of production or 5% per year, whichever is shorter
Class 1 Buildings & Structures	10% straight line depreciation shall apply for "non-concrete" assets
Class i buildings & Structures	5% straight line depreciation shall apply for "non-concrete assets"
Class 2: Computers, electronic information systems, software, and data handling equipment	50% diminishing value
Class 3: Automobiles, trucks, office furniture and equipment	25% diminishing value
Class 4: All other tangible property	20% diminishing value

Tax depreciation (i.e., full year) shall commence in the tax year when the asset was put into service, or in the commencement year of production. No tax depreciation shall be claimed in the year of disposal.

Fixed assets in classes 2 to 4 are accounted for on a pooled basis, and therefore capital gains or losses on the disposal of fixed assets are not calculated individually but are calculated based on the result of the pooled asset account.

#### Charitable contribution

The deductibility of charitable contribution expense is limited to 5% of the taxable income after tax adjustments and before deduction of charitable contribution itself.

Unutilized charitable contribution expense cannot be carried forward as a deduction against taxable income in future years.

#### **Interest Expense**

There is no specific thin capitalization legislation in Cambodia; however, limitation on interest expense deduction is provided under the Tol regulation, as follows:

- The deduction for interest expense shall be limited to an amount equal to the total interest income plus 50% of "net non-interest income" earned for the year. Net non-interest income is the gross income, other than interest income, less allowable noninterest expenses.
- Interest expenses, which is not allowed for deductions in the current tax year, can be carried forward as interest expense for subsequent tax years in the same limitation until the 5th tax year in the order of the year the interest was incurred.

• Interest expense to related parties shall be allowed as a tax deduction (i.e., applying the "180-day" rule). This is still subject to the interest expense limitation rule as mentioned above.

•	Interest rate between related parties must comply
	with the requirements under the TP regulations on
	"arms-length" principle, and the keeping of proper
	TP documentation.

Petroleum and mineral resource operations shall be subject to different rules on interest expense deduction.

#### **Tax Rates**

- The Cambodian Tax Law provides the following corporate income tax or annual Tol rates:
- 20% on taxable income realized by a legal person.
- 30% on taxable income realized in oil or natural gas roduction sharing contract or realized from the exploitation of natural resources including timber, mineral, gold and precious stones. Tax on Excess Income (ToEI) shall also apply.
- 5% on taxable income on insurance or reinsurance activities on property risk
- 0% on taxable income of the QIP during the tax exemption period.

## Tax on Petroleum and Mineral Resources Operations

Taxpayers conducting Petroleum and Mineral Resources operations shall be subject to:

- \* Annual Tol rate of 30% on taxable income during a tax year;
- \* Tax on Excess Income (ToEI) at a progressive tax rate by tranche based on:

Tranche	Excess profit ratio	Rate
1	up to 1.3	0%
2	Above 1.3 to 1.6	10%
3	Above 1.6 to 2	20%
4	Above 2	30%

Specific rules on depreciation, deduction, and transfer of interest shall apply, as follows:

- Transfers (in part or in full) of interest in rights or share in a mineral resource agreement shall be treated as a taxable transaction subject to the applicable tax
- Loss carried forward is allowed until the tenth (10) year for petroleum operations and the fifth (5) year for mineral resource operations
- Losses incurred in a contract area cannot be carried forward and/or offset as a deduction in another contract area
- Deduction for interest expense is subject to a debt to equity ratio of 3:1
- Deductible provision for decommissioning cost reserve based on an approved decommissioning plan. If the actual decommissioning cost is higher than the decommissioning plan claimed as deduction, the difference shall be treated as a deductible expense, otherwise, the difference shall be treated as a taxable income
- Specific depreciation rules are set on depreciating prospecting, exploration, and development costs

## Sales agents supplying goods on behalf of principals

Recognised agents (i.e. travel agents, sales depots), supplying goods or services on behalf of the principals, are not required to declare and pay taxes on the sales on behalf of the principal. They are only obligated to collect those taxes on behalf of the principals and pay

PTol and Tol on commissions earned from the principals.

To get recognition as sales agents, enterprises must fulfill certain conditions such as being medium or large taxpayers, having contracts with the principals, no change of ownership of the goods, maintain invoices compliance, and keeping inventory of the goods. A sales agent can apply and receive an agent certificate from the GDT which is valid for 2 years. Without proper recognition and certificate, the sales agents would be liable to all kinds of the principal taxes relating to sales on behalf of the principals as if these sales were their own income.

#### **Tax Administration**

#### Tax Identification Number (TIN)

Business entities are required to register with the tax administration within fifteen (15) working days, from the commencement of economic activities, or after receiving the registration approval certificate or approval letter from the relevant ministries or institutions.

For QIP-registered enterprise, separate TIN should be maintained per activity (e.g., QIP and non-QIP activities).

#### Tax Returns

The annual tax return must be filed within 3 months following the tax year. The tax year is generally a calendar year, unless the taxpayer obtains specific approval to use a different taxable period other than the calendar year. The return must be filed irrespective of whether the company is making a profit or loss. The GDT requires taxpayers to submit the Tol via the GDT's online tax return management system, i.e. E-filing.

Meanwhile, monthly tax returns are due for filing by the 25th day of the following month via the GDT's E-Filing system.

#### Payment of Tax

A company is subject to a monthly prepayment of Tol (PTol)¹ during the year, which is self-assessed at 1% on monthly turnover (i.e., unless the taxpayer is exempted from the PTol based on certain conditions). Payments of PTol are due by the 25th day of the following month through the E-Filing system.

The total monthly PToI paid during the year shall be claimed as tax credits against the annual ToI or MT payable, whichever is higher, at year-end. The remaining tax payable must be paid within 3 months following the tax year³ (i.e., the same deadline for the lodgement of the annual ToI return). Excess tax payments may be carried forward to the succeeding taxable periods.

Meanwhile, a 1% Minimum Tax (MT)<sup>2</sup> shall be computed based on the gross annual turnover (i.e., unless the taxpayer is exempted from the 1% MT, based on certain conditions). The taxpayer shall be liable for the annual ToI or MT, whichever is higher.

#### Tax Credits

The following tax credits may be claimed as a deduction against the Tol payable at year-end:

- Monthly PTol paid during the taxable year
- Excess tax payments from the previous taxable period
- Advance Tax on Dividend Distribution (ATDD) payments (see below related discussion on ATDD)
- WHT credits withheld by payors, which must be properly substantiated
- Foreign tax credits on tax paid overseas on foreign source income, provided the same is properly substantiated, and subject to the certain limitations
- Special tax credits granted to specific industries and/ or activities as provided by the government under specific regulations

<sup>1:</sup> Tax year is calendar year, but an enterprise can apply for a tax year other than calendar year, for example, to be consistent with its parent company if the foreign parent company owns more than 51% equity shares.

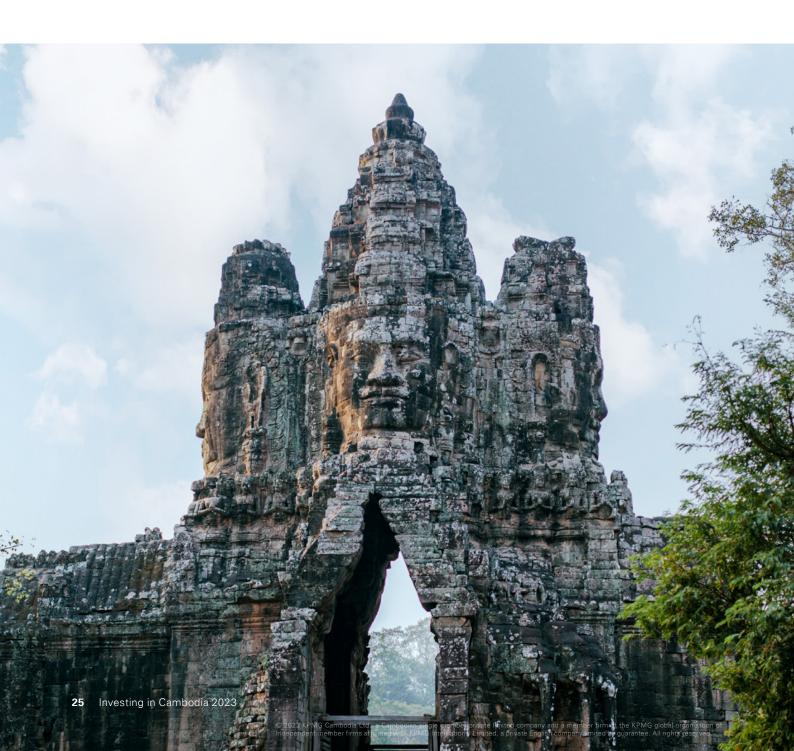
<sup>2:</sup> The minimum tax shall be imposed on taxpayer who maintain "improper" accounting records (i.e. effective from the tax year 2017 onwards). Under the LoFM 2018, petroleum and mineral resource operations are not subject to minimum tax.

<sup>3.</sup> Suspensions: 1% PTol is suspended for enterprises in the agricultural sector, both for domestic supply and for export such as: planting, producing and supplying certain agricultural products for 5 years starting from January 2019 and the garment industry such as textile, garment, footwear, handbag and hat for the purpose of export until the end of 2022.

#### Record Keeping

Taxpayers are required to keep books of accounts, accounting records and other relevant documents for a period of 10 years, after the end of the tax year. The taxpayer must maintain accounting records in accordance with the accounting standards in effect in the Kingdom of Cambodia. For QIP-registered enterprise, separate books of accounts should be maintained per activity (e.g., QIP and non-QIP activities).

Taxpayers are also required to maintain accounting records in Khmer language and Khmer Riel. Failure to comply with the above requirements may result in a unilateral tax assessment being issued by the GDT.



## **Taxation of individuals**

#### Introduction

As of date, Cambodia has yet to implement a personal income tax regime and there is no requirement to submit a personal income tax return to the GDT. Currently, tax on income earned by individuals from their employment activities are withheld by the employer and remitted to the GDT through the monthly filing of the Tax on Salary (ToS) and Fringe Benefits Tax (FBT). Salary is taxed according to progressive tax rates ranging from 5% to 20%, while fringe benefits are subject to a flat rate of 20% based on the fair market value (FMV) of the benefit.

Individual residents of Cambodia are subject to income tax on their Cambodian and foreign source income, whereas non-residents are subject to income tax on Cambodian source income only. A credit for foreign income tax paid is allowed against Cambodian income tax (subject to certain limitations), provided the same is properly substantiated.

#### Resident/Non-Resident

A person is a resident of Cambodia if the person is "domiciled in" or has a "principal place of abode" in Cambodia, or the person is present in Cambodia for more than 182 days in the current tax year.

A non-resident means any person who does not fall under either of the above stated criteria.

#### **Employment Income/Employee**

Individuals receiving remuneration in the course of employment are subject to tax on salary. Remuneration includes salary, wage, bonus, overtime and other compensation. A fringe benefit tax on employer-provided cars, housing, low-interest loans, and free, subsidized or discounted goods and services is levied on employers based on the FMV of the fringe benefits. The tax rate is currently 20% and it is payable monthly. The actual cost of providing the benefit will normally be deductible for the employer itself except for the fringe benefit tax itself.

#### **Exempt Income**

Employment-related payments received by a tax resident that are not subject to income tax include:

- Reimbursement of business expenses by the employer, provided that the costs are incurred in the course of employment, the amounts are not excessive, and they can be substantiated;
- Indemnity for layoff within the limit as stated in the Labor Law;
- Additional remuneration received with social characteristics as provided in the Labor Law;
- Supply of free or subsidized uniforms or special professional equipment used in the course of employment; and
- Flat allowances for mission and travel received in the course of employment.
- Employees under the Undermined Duration Contract (UDC) are entitled to annual seniority indemnity payable twice per year. This payment shall be exempted from ToS for an amount up to KHR4,000,000 (~\$1,000).

<sup>\*</sup> employees under the Undermined Duration Contract (UDC) are entitled to annual seniority indemnity payable twice per year. This payment shall be exempted from ToS calculation for an amount up to KHR4.000.000 (~\$1.000).

The following allowances may be exempted from either ToS or FBT:

- Commuting expenses (between home & workplace), accommodation allowances, and accommodation provided within the Company's premise (all in accordance with Labor Law),
- Meal allowances were provided to all workeremployees regardless of position/function,
- Social security or welfare fund (within the limit of the
- Health insurance or life/health insurance premium where provided to every employee regardless of position or function,
- Baby care allowance or baby nursery expense (in accordance with Labour Law)

Companies and enterprises are required to submit an allowance policy for the above allowances to the GDT to be eligible for the above tax reliefs.

#### **Deductions**

Employees are not allowed any deductions against their salary income as employees are not required to submit annual tax returns.

#### **Tax Administration**

#### Returns and Assessments

The filing and payment of ToS and FBT to the GDT is due by the 25th day of the following month via the

GDT's E-Filing system. The monthly ToS and FBT declaration is considered to be a final tax for individuals as there is no requirement to submit separate personal income tax declaration.

#### **Personal Allowances and Rebates of Tax**

The following relief is provided to a resident employee:

Relief for the month	KHR
Child relief for each child (14 years old or 25 years old if still at school)	150,000
Dependent spouse (must be housewife)	150,000

#### **Tax Rates**

#### Residents

The ToS rates are as follows (effective from 1 January 2023):

Taxable Income for the Month (KHR)	Progressive Tax
From 0 - 1,500,000	0%
From 1,500,001 - 2,000,000	5%
From 2,000,001 - 8,500,000	10%
From 8,500,001 - 12,500,000	15%
Over 12,500,000	20%

#### Non-residents

Non-residents are taxed on salary from Cambodian sources at a flat rate of 20%.

## **Indirect and other taxes**

#### Value Added Tax (VAT)

VAT is chargeable on a wide range of goods and services supplied in Cambodia and on the importation of goods. The basic principle of VAT is to charge tax at each stage of production, allowing each supplier credit for the tax paid, so that the VAT eventually impacts the final consumer.

Taxable supplies attract VAT at either the standard rate of 10% or the zero rate. Subject to compliance with certain conditions, the zero rate applies to the export of goods and services, certain charges in relation to international transport of people and goods, supply of goods and services by supporting industries QIP/contractors to particular export industries.

#### Exported services

To qualify as an exported service (i.e., subject to 0% VAT), it is not sufficient to prove that the supply is billed to a non-resident person, but to also prove that the services (or portion thereof), does not relate to, were not consumed, or benefits any business or operations in Cambodia (i.e., the burden of proof is on the taxpayers). Documents such as contracts, bank statements, invoices, etc., must also be maintained for the GDT's review.

#### Imported services

For business to business (B2B) E-commerce transactions, the VAT on the transaction shall be accounted for via the "reverse charge" mechanism. Under the "reverse charge" mechanism, the resident taxpayer receiving the supply from the non-resident taxpayer shall account and pay for the output VAT on such supply on behalf of the non-resident taxpayer. Correspondingly, input VAT shall be allowed as tax credits based on the current tax regulations in effect (Articles 6 & 7 of Sub Decree no. 65).

As of date, it seems that the "reverse charge" mechanism on imported services only applies to E-commerce transactions as provided under Sub-Decree no. 65.

#### Imported goods

10% VAT shall generally apply to all goods imported into Cambodia based on the value of the imported goods, including any customs duty, insurance, and freight charges. Certain importation of goods may not be subject to import VAT (e.g., VAT state-charge importation, importation of non-commercial goods).

#### Exempt Supplies

The following are considered exempt supplies, not subject to VAT:

- Public postal service;
- Hospital, clinic, medical, and dental services and sales of medical and dental goods incidental to the performance of such services;

- Passenger transportation services by a wholly state-owned public transportation system;
- Insurance services;
- Primary financial services;
- Importation of articles for personal use that are exempt from customs duties;
- Non-profit activities for public interest that have been recognized by the Ministry of Economy and Finance (MoEF);
- Educational services;
- Supply of unprocessed agricultural products;
- Supply of electricity; and
- Supply of water for public use; and solid-liquid trash collection or cleaning service

#### VAT State-charge

VAT on certain supply and import of certain agricultural products shall be borne by the State (i.e., State Charges). Domestic supplies of certain basic foodstuffs such as meat, eggs, fish, spice, sauces, etc. shall be considered as VAT State-charge transactions as per relevant Prakas.

#### **VAT Registration**

Taxpayers in Cambodia who are registered under the self-assessment regime shall be assigned a VAT registration number. Generally, such VAT

number shall be used by the said taxpayer in its tax compliance obligations in Cambodia (including direct and indirect).

Sub Decree no. 65 was issued on 8 April 2021 implementing certain provisions covering the supply of goods and services traded through the "Electronic Commerce" (E-commerce) in Cambodia. Under this Sub-Decree, non-resident taxpayers conducting E-commerce transactions, with no permanent establishment (PE) in Cambodia, shall be required to register with the GDT. This registration requirement is for VAT purposes only (Article 4 of Sub Decree no. 65).

## VAT on E-commerce transactions

As defined under this Sub Decree, "digital goods" refers to intangible goods purchased, supplied, and sent entirely online, while "digital service" refers to services performed online. "E-commerce" refers to the purchase, sale, rental, exchange of goods or services, including commercial activity online.

The Sub Decree provides a detailed list of E-commerce transactions covered by this Sub Decree which includes, but is not limited to, the supply of software and other services related thereto, online shopping or auctions, advertising, website hosting, data retrieval, consumption of digital products and/or contents via download, real-time streaming, subscription, or other means.

This VAT Sub-Decree introduced the applicability of the "reverse charge" mechanism for B2B E-commerce transactions on imported services as mentioned above. Meanwhile, for B2C E-commerce transactions, the non-resident taxpayer shall declare and pay for the VAT on the transaction to the GDT.

Subsequently, the (MoEF) has issued further Prakas 542 dated 8 September 2021 and Instruction 20522 dated 8 December 2021 to clarify on the invoicing issue, Simplified Registration procedure, the timeline of the registration, the de-registration and monthly declaration obligation.

As per Notification no. 776, dated 17 January 2022, the GDT further delayed the implementation of the VAT on E-commerce regulation until 31 March 2022 to give taxpayers enough time to prepare and implement these new rules starting from 1 April 2022 onward. However, impacted taxpayers must complete their simplified VAT registration prior to 1 April 2022.

#### **VAT Refund**

VAT filing and payment to the GDT are due by the 25th day of the following month thru the E-filing system. Monthly VAT declaration, as well as VAT refund can be initiated online via the GDT's E-filing system. In practice, a VAT refund is a time-consuming process as the GDT needs to conduct an audit to ascertain the veracity of the claim. Recently, it is

observed that the implementation of the online VAT refund system speeds up the process, especially for taxpayers with "Gold Status" certificate of tax compliance.

#### Specific Tax on Certain Merchandises and Services (STCMS)

Certain goods and services are subject to STCMS, which is a form of excise tax that applies to importation or domestic production and supply of certain goods and services.

Examples of the levy of STCMS are:

Item	Rate
Domestic and international telephone services	3%
Domestic and international air ticket	10%
Entertainment services	10%
Cigarettes	20%
Beers	30%
Wine	35%

For domestically produced goods, the basis for STCMS's calculation is 90% of the selling price disclosed on the invoice exclusive of VAT and STCMS.

The filing and payment of STCMS to the GDT is due by the 25th day of the following month through the E-Filing system.

#### **Public Lighting Tax (PLT)**

PLT is a tax levied on the sales of alcohol and cigarette products, both imported and domestically manufactured, at each stage of supply. The basis for PLT calculation\* is as follows:

- For importer or manufacturer, the tax rate is 3% of the value of taxable product exclusive of VAT and PLT itself.
- For reseller and/or distributor, the tax rate is also 3%, but the basis is now only 20% of the amount recorded on invoice, exclusive of VAT and PLT itself.

The filing and payment of TPL to the GDT is due by the 25th day of the following month through the E-Filing system.

#### Accommodation Tax (AT)

AT is a tax on the provision of accommodation services. AT is levied at the rate of 2% on accommodation services fees, inclusive of other services charges and all kinds of taxes but exclusive of the AT itself and VAT. The filing and payment of AT to the GDT is due by on the 25th day of the following month through the E-Filing system

#### **OTHER TAXES**

#### Withholding Taxes (WHT)

#### Resident withholding tax

A resident taxpayer is required to withhold tax from the following

payments of Cambodian source income to a resident entity:

Payment <sup>1</sup>	Rate
Payment for services to a physical person, including management, consulting, and other similar services	15%
Payment of royalties for intangible assets and interests in minerals, oil or natural gas	15%
Interest payments made to a physical person or an enterprise, except for interest paid to a domestic bank or savings institution	15%
Income from the rental of movable or immovable properties	10%
Interest payments on a fixed deposit made by a domestic bank or savings institution to a resident taxpayer	6%
Interest payments on savings account made by a domestic bank or savings institution to a resident taxpayer	4%

#### Non-Resident WHT

Any resident taxpayer carrying on business, including PE of non-resident taxpayer, who makes payment from Cambodian source income to a non-resident, shall withhold and pay as a tax in an amount equal to 14% of the amount payable. Payment from Cambodian source income may include the following:

Payment	Rate
Interest	14%
Dividend and "deemed dividends" based on certain transactions;	14%
Capital gains derived in Cambodia	14%
Management or technical services	14%
Income from services performed in Cambodia;	14%
Royalties from the use, or right to use intangible property	14%
Other various Cambodian source income(s) as provided under Article 33 (new) of 2003 Law on Taxation and Article 7 of Prakas no. 098	14%

The above-mentioned rates shall be reduced depending on the provisions of the relevant DTA, subject to compliance with certain conditions. Please refer to section 5 below for the DTA signatory countries.

The liability for WHT rests with the withholding agent (i.e., the Cambodian payor). The GDT has no recourse to recover withholding tax from the recipient of the income payment. The WHT is payable at either the date the payment is **made**, or the date the expense is **recorded** in the books, whichever comes first.

<sup>\*</sup> the revised calculation for reseller and/or distributor was effective 9 October 2017 onward

<sup>1:</sup> Notable exemptions:

Any payment to a registered self-assessment regime taxpayer for service, rental or a certain kind of software (shrink-wrap software, site license, down-loadable software, and software bundled with computer hardware) are exempted from WHT, provided it is supported by a proper tax invoice.

Any payment of service of less than KHR50,000 (~US\$12.50) are exempted from the 15% WHT on service.

The filing and payment of WHT to the GDT is due by the 25th day of the following month through the E-Filing system.

#### **Deemed dividends**

14% WHT shall apply on dividends paid to non-resident persons, both from actual payment of dividends and from "deemed dividend" transactions.

The concept of deeming dividends, irrespective of whether there is actual dividend declaration, triggers the advance payment of the 14% WHT on future dividend declaration. The 14% WHT shall be computed based on the portion of the retained earnings (RE). Subsequently, when there are actual declaration/payment of dividends out of the RE that was already subjected to 14% WHT on "deemed dividends", such dividend transaction shall not anymore be subject to the 14% WHT.

The following transaction generally triggers issue on "deemed dividend" based on the proportionate share of the RE balance:

- Reduction of capital or equity interest, including repatriation of profits directly through the capital account and/or capital reserves
- Sale or transfer of shares owned by non-residents to another person

#### Advance Tax on Dividend Distribution (ATDD)<sup>1</sup>

"ATDD is essentially a prepayment of annual Tax on Income (ToI) imposed on an enterprise that distributes a dividend from income which was not yet subject to ToI. ATDD applicable to QIPs could be reduced or exempted, depending on certain conditions. Furthermore, redistribution of dividend income received which was already subjected to ATDD will

also be exempted from the ATDD. The ATDD can be used as a tax credit against the annual Tol at the year-end and any excess can be carried forward to the following year."

#### **Patent Tax**

Patent tax is a yearly business registration tax which all enterprises carrying on business activities in Cambodia are required to pay by 31st March. A "patent tax certificate" will be issued by the GDT upon registration and/or after each successive change or update with the GDT of information of the enterprise that affects the patent tax certificate.

If the enterprise carries out different types of business, a separate patent tax certificate is required for each distinct business activity. Likewise, if a taxpayer carries out business in different cities or provinces, a separate patent tax certificate is required for each location.

The amount of patent tax payable will be depending upon the form of the business, as well as the type of business activity and the level of turnover.

#### **Tax on Gambling Activities**

The gross gaming revenue (GGR) realized by a commercial gaming business is considered as a taxable supply provided to its players/gamblers, which is subject to 10% output VAT and 1% PTol. The business shall also be subject to annual 20% Tol/1% MT based on the rules and procedures for Tol calculation provided under existing tax regulations. Meanwhile Prakas 1080, dated 30 December 2022, provides further guidance on how to compute the GGR for gambling activities. The same rules regarding local and foreign withholding tax, tax on salary and fringe benefits tax shall also apply to taxpayers in this industry.

<sup>1:</sup> The ATDD effectively replaces the previous Additional Income Tax on Dividend Distribution starting from implementation of the 2020 LoFM, signed on 20 December 2019.

#### **Patent Tax**



<sup>\*</sup> Large Taxpayers are required to pay KHR3,000,000 (~USD750) for each additional patent tax certificate, if the enterprise has any branch, warehouse or business in different cities or provinces.

#### **Customs Duty**

Customs duty is levied on certain goods entering Cambodia. The rates vary depending on the type of goods. Currently, the duty rates are 0%, 7%, 15%, and 35%.

As a member of ASEAN, Cambodia has also implemented the ASEAN Trade in Goods Agreement (ATIGA) which entered into force on 17 May 2010. In accordance with ATIGA, the customs import duties were reduced to 0-5 percent on most goods.

Exemptions can also be obtained as part of the incentives offered by the CDC for the QIP undertaken in Cambodia.

#### **Registration Tax**

Registration tax of 0.1 % applies to a transfer of shares. 0.1% registration tax also applies to the government contract value related to the supply of goods/services that are used under the state budget.

The following legal documents are subject to a registration tax (stamp duty) of KHR1,000,000:

- Company merger
- Dissolution of a company

#### **Property Transfer Taxes**

There is a 4% tax on the transfer of ownership or possession rights for immovable property or transportation means (such as land, building, vehicles).

This 4% tax is imposed on the market value at the time of the transfer, payable by the party acquiring the ownership or possession rights and must be paid within three (3) months from the date of the transaction.

#### **Tax on Immovable Property (TIP)**

TIP was created in the 2010 Law on Financial Management (LFM) and is imposed on certain immovable properties.

The term "immovable property" is defined as land, houses, buildings

and constructions that are built on the land.

This TIP is collected every year at the rate of 0.1% on the value of the immovable property that is more than the threshold of KHR100,000,000 (approximately US\$25,000). The value of the immovable property is assessed by the Assessment Committee, which is set up by the MEF.

The deadline for paying the TIP is 30 September.

#### Tax on Unused Land

A tax is levied on unused land and the registered owner of the land is responsible for the payment of the tax. Tax on unused land is based on 2% of the market price per square meter as determined by the Committee for the Valuation and is due to be paid annually by 30 September.

However, unused land on which 'Tax on immovable property' has been paid is not subject to tax on unused land, effective from 2011 onwards.

#### **Tax Audit**

Essentially, there are three kinds of tax audits: desk audit and limited audits, and comprehensive/final audits which are on-field audits.

Desk audit is focused on clear and easy to find irregularities on the tax returns through reconciliation with the available information and interviewing taxpayers. This can be conducted within 12 months after tax return lodgement.

Limited audit is limited in length and is focused on most taxes except Tol. This can be conducted on current tax year (N) and one prior tax year (N-1).

Comprehensive audit is conducted on all kinds of taxes and information necessary. This can be conducted within 3 tax years backwards (N-3). It can be extended to 5 tax years backwards (N-5) if there is evidence of tax evasion or there are losses or credit carried forward from longer than 3 tax years backwards. The tax year that is subject to comprehensive audit and any outstanding tax liability are settled by taxpayers would be considered as "closed' for any further tax audits.

In case of strong evidence of tax evasion comprehensive audits can be conducted further back than 5 tax years backwards with approval from the Minister of Economy and Finance.

The Director General of the GDT can order any department to conduct a special audit or investigation of criminal offense

on tax provisions on an enterprise if there is serious evidence showing the intentional tax evasion of enterprises.

A "committee for enterprise allocation" established by the GDT manages a list of enterprises and allocates them for tax audits for each tax year.

Selection of enterprises for tax audits depend on the following criteria:

- Risk assessment;
- Result from information crosscheck:
- Information obtained from third party;
- Information about types of taxes or specific industries;
- Information of particular taxpayer; and
- Location of enterprise, etc.

If the tax auditors find any grounds (e.g. under-declared tax, non-compliance, etc.), they can issue a tax reassessment notice. Any reassessed tax will be subject to penalties as follows:

- 10% if the taxpayer is negligent
- 25% if the taxpayer is seriously negligent
- 40% if it is a unilateral tax reassessment

In addition, a 1.5% interest for each month shall also apply for late payment.

The taxpayers will have thirty (30) days to protest or pay the tax reassessments to the GDT.
Otherwise, the GDT will initiate the tax debt collection process by sending it to the tax liability office.

Taxpayers can settle the tax debt all at once or request to settle in installments, provided they have agreements with the GDT for installment settlements. Taxpayers can also only settle just the portion of tax debt they agree with and protest the remaining portion with the GDT. Individual shareholder may also choose to settle only a portion of the tax debt based on their shares however this does not dissolve them of their responsibility for the company.

A "Committee for Tax Arbitration (CTA)" was set up, under the MEF. It is stated that this committee will play the role of a third-party arbitrator if the taxpayer is dissatisfied with the GDT's decision on the initial protest above. However, the CTA is not yet fully functional, which means that resolutions on tax disputes are currently being handled by the GDT, for further discussion and resolution. As a matter of practical reality, there is limited recourse for a taxpayer in any dispute with the GDT.

The detailed procedure of tax protest is described in Prakas 1470 by the MEF and Sub-Decree 03 by the Royal Government of Cambodia.

## **Taxation of capital gains**

#### Introduction

Prior to the introduction of the CGT regime, capital gains derived in Cambodia are not essentially taxed, except for capital gains derived by registered enterprises which are captured in the ToI returns submitted to the GDT. The implementation of the new CGT regime aims to close this tax leakage arising from capital gains transaction.

#### **Capital gains:**

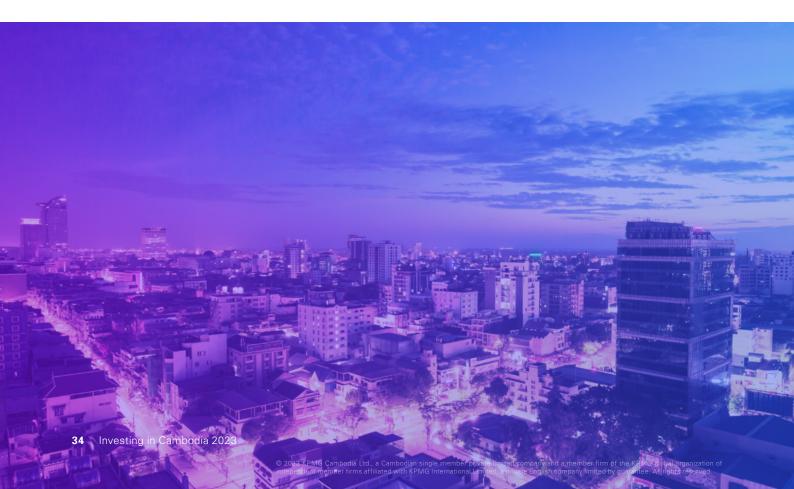
Cambodia introduced a CGT regime through the issuance Prakas no. 346, dated 1 April 2020. This CGT regulation imposes 20% CGT on the capital gains derived by resident physical persons and non-residents (both legal and physical), with the exemption applied to certain capital gains transaction.

The term "capital" refers to immovable property, financial lease, investments assets (including shares, bonds and other securities), goodwill, intellectual property and foreign currency. The capital gain is considered as realized at the time of:

- 1. sale or transfer of ownership of assets(s);
- 2. registration of the transfer of ownership with the competent authority; or
- 3. final verdict of a court on the transfer of property.

For immovable properties, taxpayers have the option to deduct cost amounting to 80% of the sale price or the actual cost. For other capital gains transaction, only the actual cost can be claimed as a deduction. A capital loss is not allowed for a refund or carry forward, and not allowed as deductions/offset against other capital gain transactions.

The scope of the CGT regulation covers capital gains derived from 1 July 2020. Whilst the implementation of the CGT regulation was postponed until 1 January 2024, there were no amendments to the scope and provisions under the CGT regulation. The GDT may issue further guidelines on this, upon the implementation of this new CGT regime.



## **Tax incentives**

The Council for the Development of Cambodia (CDC) is the principal government agency responsible for providing incentives to stimulate investment in Cambodia. Investors are required to submit an Investment Proposal to either the CDC or the Provincial-Municipal Investment Sub-committee (PMIS) to obtain Qualified Investment Project (QIP) status depending on the amount of capital investment and location of the investment project in question.

The government also provides incentives to specific industries and/or activities to promote the business in those sectors. Incentives were also provided by the government to certain industries heavily impacted by the COVID-19 pandemic, among others.

#### **QIP-registered Enterprises**

Certain investment incentives and/or guarantees are provided QIP registered enterprises which are duly registered with the CDC. Foreign and Cambodian investments can be eligible for QIP registration, except those investment activities included in the "negative list" or those investment proposals which have been already received investment incentives under the Law on Investment.

Investment activities registered as QIP are entitled to choose basic incentives under either of the following two options:

#### Option 1:

- Income tax exemption for 3 to 9 years, depending on the sector and investment activities, as well as the period of income. After the income tax exemption period has expired, the QIP is entitled to paying income tax at a progressive rate proportional to the total tax due as follows:
  - 25% for the first 2 years;
  - 50% for the next 2 years; and
  - 75% for the last 2 years;
- Prepayment tax exemption during income tax exemption period;
- Minimum tax exemption provided that an independent audit report has been carried out;

 Export tax exemption, unless otherwise provided in other laws and regulations; or

#### Option 2:

- Deduction of capital expenditure through special depreciation as stated in the tax regulations in force;
- Eligibility of deducting up to 200% of specific expenses incurred for up to 9 years;
- Prepayment tax exemption for a specific period of time based;
- Minimum tax exemption, provided that an independent audit report has been carried out;
- Export tax exemption, unless otherwise provided in other laws and regulations

In addition to the incentives stated above:

- Export QIP and supporting industry QIPs are entitled to customs duty, special tax and value-added tax exemption for the import of Construction Materials, Construction Equipment, Production Equipment, and Production Inputs.
- Domestically oriented QIPs are entitled to customs duty, special tax, and value-added tax exemption for the import of Construction Materials and Construction Equipment.

Note that QIPs located in special economic zones are entitled to the same incentives and protections.

#### **Additional Incentives**

In addition to the basic incentives (i.e., Option 1 or 2) provided to QIP-registered enterprises, investment activities registered as a QIP will receive additional incentives as follows:

 VAT exemption for locally made production inputs for the QIP activity;

- 150% deduction on innovative and sustainable activities, such as:
  - Research and development (R&D), and innovation
  - Human resource development (e.g., vocational trainings to Cambodian workers)
  - Construction of accommodation, food courts, canteen, nurseries, and other facilities for workers
  - Upgrade of machinery to serve the production line
  - Provision of welfare for Cambodian workers

#### **Special Incentives**

Any specific sector and investment activities having high potential to contribute to Cambodia's national economic development may receive special incentives to be set out in the Law on Financial Management

The investment incentives and/or guarantees provided to a QIP-registered project may be transferred to another entity, during mergers or acquisitions. Prior application in writing to the relevant government ministries/offices is required in order to transfer such incentives/guarantees.

The CDC requires all QIPs to apply for a Certificate of Compliance (CoC) annually, to enable QIPs to continue to receive the investment incentives granted under the investment license.

#### **Expansion of QIP**

Expansion of existing QIPs will be entitled to certain tax exemptions which will be determined in the Sub-Decree implementing the new Lol.

#### **Cut Make Trim services**

QIPs which provide Cut Make Trim (CMT) services on a contract basis for the purpose of export can receive the same incentive for Tol as if it was a QIP activity. These enterprises must comply with certain conditions such as notifying every CMT transaction within 30 days after entering into a contract and attaching the contract; maintain proper accounting records and sufficient supporting documents as required.

There is also an incentive on similar terms provided to paddy plantation, paddy purchase collection and rice production and higher educational institutes. This incentive is administered by the GDT.

To be eligible however, those enterprises must ensure their regulatory compliance as taxpayers in the following areas:

- Maintain proper bookkeeping, declare and pay Tol, fulfill other tax obligations, and
- Submit an independent audit report to the tax administration annually (by three (3) months of the following tax year).

Note that Garment and footwear manufacturing enterprises (i.e. QIP) also receive tax incentives in the form of a suspension of the monthly PToI until 2022.

#### Special Economic Zones (SEZs)

Generally, investors (QIP) located in SEZs are entitled to the same incentives and privileges as other QIPs. However, SEZs provide a one-stop service via the Special Economic Zone Administration. Special customs procedures (simpler and quicker formalities) are also applied in SEZs. In addition, other incentives may apply.

#### **Entertainment industry**

Enterprises operating in the Khmer film production industry shall receive five years (from 2019 to 2023) of the following tax incentives:

- Suspension of WHT 15% on royalty for rights to screen Khmer movies, produced domestically.
- Suspension of Tol for enterprises producing Khmer film.

Enterprises wishing to obtain the tax incentives must be in compliance with tax registration, accounting and other taxes obligations.

#### **Education Sector**

Eligible education institutions include private and public institutions that provide purely educational services from kindergarten through university level and other technical and professional training institutions may avail of the following incentives until 2023:

Тах Туре	Tax Incentive
MT, PToI	Suspension of 1% MT and 1% PToI
Tol	Free or discounted scholarship for students shall not be considered as taxable income
WHT	WHT exemption on payments for management, consultation, or other similar services relating to the student's study
VAT	Education services and other supplies of goods or services relating to education, including food and accommodation, shall be treated as non-taxable supplies.

The abovementioned incentives may be revoked if the taxpayer fails to comply with its monthly and/or annual tax compliance obligations, including the keeping of proper accounting records, submission of audited financial statements, and timely payment of tax.

### **Agricultural Enterprises**

Agricultural enterprises that domestically produce, supply or export rice, corn, bean, pepper, cassava, cashew nuts and rubber, shall receive certain tax incentives until 2023.

 Enterprises must fulfill the following conditions to obtain the tax incentives:

Tax Type	Tax Incentive
VAT	Supplies of goods or services to agriculture enterprises shall be considered as VAT-state charged
WHT	15% WHT exemption on service payments to non-VAT registered local suppliers
MT	MT exemption, provided enterprises maintain proper accounting records

- Obtain a certificate of VAT as state-charge from the General Department of Taxation with a 1-year validity;
- Attach a list of suppliers claiming VAT as statecharge with the monthly VAT return; and
- Maintain accounting records in accordance with laws and provisions in effect

### Small and medium enterprises (SMEs) in priority sectors

Qualified SMEs in the priority sectors (e.g., agriculture, food production, manufacturing of consumer goods for the tourism sector, innovative IT services, SMEs located in SME cluster) can avail of the following incentives:

Тах Туре	Tax incentive	Period	Conditions
Tol	Tol Exemption		Oualified SMEs meeting any of the ff:  uses 60% raw material from local sources  employs 20% more staff  located in the "SME cluster"
	Additional deduction: 200% of expenses on IT accounting systems 200% of expenses on training 150% of investments on machine or technical	3-5 years	Expenses should relate improvements and/or modernizing the SME's IT accounting systems, training for accounting or technical skills of employees, or purchase of equipment which is innovative to improve efficiency/productivity
MT, PTol	MT, PTol exemption		

To obtain these SME tax incentives applicable taxpayers shall apply to the GDT by filing an application form either via an online system or downloaded from the GDT website, print out the completed form and required documents to submit at the tax administration.

## **International tax**



44

Cambodia's entry into Double Tax and Trade Agreements and a key focus of Revenue authorities on related party transactions (TP) places a greater burden on taxpayers to ensure sound compliance while seeking to obtain effective strategic planning."

### Michael Gordon Senior Advisor Head of Integrated International Tax (IIT)

### **Double Tax Relief**

A foreign tax credit is available to a resident in respect of foreign taxes paid, subject to certain conditions.

### Double Tax Avoidance (DTA) agreements

As at the date of this report, Cambodia has DTA agreements in effect with Singapore, China, Brunei, Thailand, Vietnam, the Hong Kong Special Autonomous Region, Indonesia and Malaysia.

Cambodia has also signed DTA agreements with South Korea which as at the date of this Publication are still awaiting ratifications.

The GDT issued rules and procedures for implementation of the DTAs. Cambodian resident taxpayers shall submit requests to relevant departments of the GDT to apply preferential tax rates as per the DTAs (i.e. 10% WHT) for suppliers/vendors from partner countries and they can apply for certificate of

residency to gain benefits of the DTAs themselves in the partner countries.

### Bilateral Investment Agreements

Cambodia has signed bilateral investment treaties (BITs) with Austria, Belarus, Bangladesh, China, Croatia, Cuba, Czech Republic, Democratic People's Republic of Korea, France, Germany, Hungary, India, Indonesia (later terminated), Japan, Kuwait, Laos, Malaysia, the Netherlands, Pakistan, the Philippines, the Republic of Korea, Russia, Singapore, Switzerland, Thailand, Vietnam, and the Organization of the Petroleum Exporting Countries.

Future agreements are planned with Algeria, the Belgium-Luxembourg Economic Union, Bulgaria, Egypt, Hungary, Israel, Iran, Libya, Macedonia, Malta, Qatar, Turkey, the United Kingdom, and Ukraine.

Cambodia has also signed several regional Free Trade Agreements including:

- ASEAN-Australia New Zealand;
- ASEAN-Hong Kong, China;
- ASEAN-Republic of Korea;
- ASEAN-Japan;
- ASEAN-India;
- ASEAN-China and ASEAN Investment Comprehensive Agreement;
- Cambodia is also negotiating
   China Investment Promotion and
   Protection Agreement; Regional
   Comprehensive Economic
   Partnership Agreement (RCEP);
   and ASEAN-Republic of Korea
   Investment Agreement under
   the Framework Agreement.

Cambodia has signed a Trade and Investment Framework Agreement (TIFA) with the U.S. to promote greater trade and investment in both countries and provide a forum to address bilateral trade and investment issues.

## **Anti-avoidance Rules**

#### Introduction

There is no "general antiavoidance" provision in the Cambodian tax law.

### **Transfer Pricing**

### Transfer Pricing (TP) – Cambodia Background

Since 1997, Article 18 of the LoT in Cambodia has allowed the General Department of Taxation (GDT) to make adjustments to income and expenses between Cambodian taxpayers and overseas related parties.

On 10 October 2017, the Ministry of Economy and Finance indicated that related party transactions would be subject to greater scrutiny in Cambodia, by issuing Prakas 986, which became effective immediately.

Prakas 986 provides rules and guidance on acceptable TP methodologies and the requirement for formal supporting documentation, thus providing additional clarity and transparency.

For Prakas 986 to apply, transactions need to occur between a Cambodian taxpayer and a related party. Related party is generally defined in Article 4 of Prakas 986 as one of the following:

- Any member of the taxpayer's immediate family;
- An entity which directly or indirectly controls 20% of the

equity interest in another entity either through entitlement to dividends or equivalent voting rights;

 Any two entities which are under common control, whereby an individual has 20% of the entitlement to dividends or equivalent voting rights.

In accordance with Prakas No. 986, there are five (5) Transfer Pricing methods allowable:

- 1. Comparable Uncontrolled Price (CUP),
- 2. Resale Price Method (RPM),
- 3. Cost Plus Method (CPM),
- 4. Transactional Net Margin Method (TNMM), and
- 5. Profit Split Method (PSM).

### Prakas 986 - The Intention

The purpose of TP rules is to ensure related party transactions are undertaken at an amount and in a manner that corresponds with what non-related parties would pay for the goods or services and how the transaction would be conducted (i.e., an "arms-length" transaction).

This further aligns Cambodia with international fiscal policy and the Organization for Economic Co-operation and Development ("OECD") guidance on the conduct of related party transactions. Although, Cambodia is not an OECD member and therefore is not bound by the OECD Guidelines.

The overall aim is to prevent related parties from shifting profits to minimize tax exposure.

The comparison to a non-related party transaction is however not an exact or precise exercise, and, accordingly, the detailed review and analysis on each transaction must be undertaken.

### Prakas 986 - TP Compliance

- Prakas 986 outlines new compliance requirements generally consisting of:
  - a. The retention of annual documentation, which the Cambodian taxpayer must submit to the GDT upon request. This documentation should detail related party transactions and the TP methodologies used to justify the value of the transaction;
  - b. An annual reporting requirement, whereby Cambodian taxpayers who transact with related parties must state if they have TP documentation completed and declare related party transactions for the fiscal year.

### Prakas 986 – Timeline & Penalties for non-compliance

 Prakas 986 is effective from the signing date of 10 October 2017, however there is no official confirmation on the first fiscal year it should be applied. It is highly likely that the GDT will only require TP documentation for the 2018 year and onwards.

- Consequences for lack of compliance may be as follows:
  - a. Withdrawal of taxpayer's certificate of tax compliance;
  - b. GDT TP adjustment, resulting in additional tax;
  - c. Tax penalties, ranging from 10% to 40% of any additional tax arising from any adjustment made, plus interest charge of 1.5% (per month).;
  - d. Criminal charges
     (imprisonment or further monetary punishment);
  - e. High risk of unilateral assessment/ deemed assessment.

### **Permanent Establishment (PE)**

A PE is defined in Cambodia as "a fixed place of business in the Kingdom of Cambodia, the branch of a foreign Company or an agent resident in the Kingdom of Cambodia, through which a

non-resident person carries on their business. The term PE also includes any other association or connection through which a non-resident person engages in economic activity in the Kingdom of Cambodia".

Cambodia's PE definition adopts the definition laid out under the international tax laws, practices, and principles on PE under the OECD and the UN Model Convention, However, Cambodia's PE definition does not include an exemption on "preparatory and auxiliary activities" under the OECD and UNMC. This leaves the GDT a wider scope to assess PE issues on foreign companies doing business in Cambodia, based on the PE criteria. Under the Tax Law, the GDT has discretion to determine if, in its opinion, a PE exists.

Furthermore, in the recent Tol Prakas no. 098, the PE definition has been expanded to include "online business" as having a PE in Cambodia, if the goods and/or services are supplied and/or consumed in Cambodia. As of date of publication, the GDT has yet to provide specific guidance on

what constitutes "online businesses" and the extent to how the GDT will implement the revised PE definition. Clearly, this expanded definition would have significant impact on non-residents providing goods and/or services through E-commerce (e.g., B2B, B2C) to customers in Cambodia, without having a local presence in Cambodia.

### **Thin Capitalization**

There is no specific thin capitalization legislation but there are limitations on the deductibility of interest (see 1. Taxation of Company). A specific Debt: Equity ratio requirement exists for the petroleum and mineral sectors.

### Controlled Foreign Company (CFC) Provisions

There is no CFC regime in Cambodia.

### Country-by-Country Reporting (CbCR)

There is no CbCR requirements for multinational enterprises in Cambodia.

## Foreign exchange control

All matters relating to the management of foreign exchange are carried out by the NBC. Although the KHR (Khmer Riel) is the official currency of Cambodia, the US dollar is in common circulation and the majority of commerce is denominated in US dollars.

There are currently no restrictions on the repatriation of profits or capital from Cambodia, and the law guarantees the rights of foreign investors to remit foreign currencies abroad for:

- The payment of imports and repayment of principal and interest on foreign loans
- The payment of royalties and management fees
- The remittance of profits; and
- The repatriation of invested capital on dissolution of an investment project.

The Foreign Exchange Law of 1997 provides for foreign currencies to be freely purchased via the banking system. In particular, the law states that there should be no restrictions on foreign exchange

operations. However, these operations can only be performed through an authorized financial institution.

It should be noted that the law does provide for the NBC to implement exchange controls in the event of a foreign exchange crisis.

There are no restrictions on the establishment of foreign currency bank accounts in Cambodia for residents.



We have an obligation to support our community – while helping businesses of all sizes to drive sustainable and measurable change. The demand for robust disclosures in Environmental, Social and Governance (ESG) is growing. One of our professional obligations is to work with our clients to deliver ESG services that serves the public interest. This is clearly aligned with our purpose which is to inspire confidence and empower change.

# Nge Huy

Senior Partner Head of Audit



## **Audit Services**

1 Financial Statement Audit
2 Regulatory Audit
3 Accounting Advisory Services
4 Audit Related Services
5 International Financial Reporting Standards Audit Data & Analytics
6 Audit Data & Analytics

Integrity, quality and independence are the building blocks of KPMG's approach. Our audit process does more than just assess financial information. It enables our professionals to consider the unique elements of the client's business - its culture, the industry in which it operates, competitiveness, pressures, and inherent risks.

KPMG's member firms have developed a globally consistent audit methodology that is designed to focus on the key areas of risk, based on a company's operational characteristics and performance profile. Our partners and professionals are trained to look closely at all aspects of financial reporting so they are better able to isolate risk.

**Financial Statement Audits** play a critical role in creating and maintaining investor confidence and can unlock valuable insights into the business.

### Good audits add value beyond the formal financial statements.

Independent financial statement audits enhance the reliability of the information provided by companies to investors, creditors and other stakeholders in accordance with statutory requirements. In the market place, credible financial statement audits reinforce investor confidence. Within organisations, they add to board and management understanding of the business and the risks it faces.

**Regulatory Audits** assist with a range of compliance obligations by conducting independent audits and reviews of financial information and data.

**Audit Related Services** offer completion audits, agreed-upon procedures, internal control reporting, and compliance audit assistance.

In addition to the traditional financial statement audit, most organisations experience needs for independent, objective assurance on financial information, transactions and processes. Independent assurance and verification adds credibility to an organisation's disclosures and reporting, particularly when it is not a statutory requirement.

**Audit Data and Analytics** unlock the data in your business and delivers insight to help enhance audit quality.

### Adding value to audit and confidence in assurance

KPMG's CLARA – powered by D&A – is raising the bar on audit quality by enabling us to test complete data populations and understand the business reasons behind outliers and anomalies. Automated audit capabilities let our people focus on the higher risk areas of the audit. The enhanced business insights delivered to you from our audit team help you see your business from a fresh perspective and stay ahead of the competition.

### How we can help

KPMG is working with organisations around the world to help them deal with complex questions arising from the adoption of IFRS, such as:

How will IFRS affect reported business performance and how will the consequences of this change be communicated effectively, both internally and to the external market?

What are the potential benefits of adopting IFRS, and how can they be realised?

What experience and resources will be required for a successful IFRS conversion?

How should organisations manage the conversion to IFRS?KPMG is helping organisations adopt IFRS, providing practical support to smooth the transition.

**International Financial Reporting Standards** are generally accepted by users in a large number of countries around the world.

Growing numbers of companies and organisations in Cambodia are adopting International Financial Reporting Standards (IFRS). The benefits of IFRS include enhanced comparability and improved transparency of financial reporting. IFRS financial statements are generally accepted by users in a large number of countries around the world. These are absolute requirements to gain access to the international capital market. KPMG has been assisting clients both in Cambodia and internationally to interpret and implement these standards.



**Nge Huy** Senior Partner Head of Audit KPMG in Cambodia



**Phor Auvarin**Partner
Audit
KPMG in Cambodia



Taing Youk Fong
Partner
Audit
KPMG in Cambodia



**Guek Teav** Partner Audit KPMG in Cambodia



**Scott Pearce**Partner
Audit
KPMG in Cambodia

## **Tax Services**

**Corporate Income Tax and International Corporate Tax Tax Audit Assistance Tax Retainer Tax Health Check Review** 5 **Tax Compliance Training Indirect Taxes Global Tax Outsourcing Transfer Pricing and Supply Chain** Management 9 **Merger & Acquisitions** 

KPMG Cambodia's Tax services are designed to reflect the unique needs and objectives of each client, whether we are dealing with the tax aspects of a cross-border acquisition or developing and helping to implement a global transfer pricing strategy. In practical terms, this means that we work with our clients to assist them in achieving effective tax compliance and managing tax risks, while helping to control costs.

Our Corporate Income Tax and International Corporate Tax team advises organizations on domestic and international tax laws affecting local and cross border transactions and other regulatory matters, such as foreign investment rules and industry-specific regulatory requirements as well as domestic tax issues such as incentives, deductibility and corporate tax management. Our industry-focused, experienced professionals provide tax advisory services that are tailored to the needs of the industry.

With our vast experience in **tax audits**, KPMG not only provides your businesses with practical advice on any tax audit issues but our team is also ready to support you in liaising with the tax auditors on various occasions, including but not limited to preparing administrative letters, attending the tax audit meetings, and lodging all the relevant documents with the tax authorities. Our team of specialists has extensive experience in assisting clients to resolve tax disputes whilst maintaining an effective working relationship with tax authorities on your behalf.

KPMG's tax retainer services are also available for any businesses that need routine advice on technical, regulatory compliance, and risk management strategy. With our years of experience and our extensive resources of information, we are your integral partner, aiming to add more values to your businesses as we share both international and national best practices.

Our tax health check review services provide high level and detailed tax review to undertake tax diagnostic review on your business current tax compliance position to identify any risks or exposures that currently existed. The review can also be used as a planning tool to identify high-risk areas and develop a strategy to minimize unnecessary tax exposures.

Our professional teams provide **tax compliance** training to guide your inhouse team to properly prepare and file all types of compliance monthly tax returns.

Indirect Tax, such as VAT can be complex and costly. Indirect Tax Team focus on effective indirect tax planning, compliance and related cash flow management, helping companies improve profitability and build stakeholder value.

In addition to tax advisory services, KPMG helps businesses manage their tax compliance obligations. These obligations can represent a substantial outflow of funds from a business and a drain on management time due to increased reporting requirements, greater scrutiny by tax authorities and harsher penalties for non-compliance. Our **Global Tax Outsourcing group** works with our KPMG offices internationally to assist multinational groups to co-ordinate and comply with their tax compliance obligations on a global basis.

**KPMG's Global Transfer Pricing Services (GTPS)** network comprises over 1,500 professionals from KPMG member firms around the world who work together to provide local knowledge, experience, and global analysis to assist multinational companies in addressing their Transfer Pricing responsibilities.

KPMG's GTPS practice includes economists, tax practitioners, and financial analysts. We use knowledge of local rules and how they interact to help member firm clients source tax efficient pricing.

KPMG's GTPS in Cambodia can assist you with each step of your Transfer Pricing strategy. Our Transfer Pricing advisory services include:

- Transfer Pricing planning
- Transfer Pricing compliance support
- Transfer Pricing controversy and dispute resolution

Merger & Acquisitions Tax (M&A Tax) professionals are involved in providing tax advisory services in connection with corporate restructuring, mergers and acquisitions, advising on tax-efficient investment structures and conducting tax due diligence.



**Tan Mona**Partner
Head of Corporate Tax
KPMG in Cambodia



Michael Gordon Senior Advisor Head of Integrate International Tax (IIT) KPMG in Cambodia

## **Corporate Services**



All registered entities operating in Cambodia are subject to corporate and accounting rules and regulations which require enterprises to apply for and maintain a range of business and labor registrations and licenses and to prepare accounting records under a specified accounting framework.

Failure to obtain applicable business and labor registrations and licenses and to prepare accounting records in accordance with the relevant accounting regulations can lead to a number of problems for enterprises.

Our Market Entry and Business Set-up service provides many opportunities for new investors, but also opens the door to unknown risk. Using an integrated approach, our market entry services team is able to provide local knowledge regarding regulatory, financial, taxation and commercial issues to help identify opportunities and manage risk.

Our Market Entry and Business Set-up service provides many opportunities for new investors, but also opens the door to unknown risk. Using an integrated approach, our market entry services team is able to provide local knowledge regarding regulatory, financial, taxation and commercial issues to help identify opportunities and manage risk.

Our **Corporate compliance team** can assist you to comply with the regulatory requirements for doing your business in Cambodia, including the notifiable changes of the business' particulars, licensing and renewal and annual filings with the authorities.

Our **Trade and Customs professionals** advise clients on duties, planning and compliance-related obligations when importing and exporting goods. They are also able to directly support clients during a Post Clearance Audit (PCA) by providing advice, helping clients document their position using available information, and attending meetings together with the client and the General Department of Customs and Excise.

Intellectual Property services can provide enterprises in dealing with intellectual property related advisory from both regulatory and practical perspectives, mark registration, renewal as well as appeal process against refusal, and registration of exclusive right agreements. KPMG Cambodia has a dedicated and specialized team of professionals who are licensed and recognized by the authorities to perform the services.

Our **Employment and labor** compliance team can assist you in navigating Cambodia's complex labor law regime to deal with any challenges and to drive your business forward.

We advise on all employment issues arising in the lifecycle of a company, from initially recruiting your workforce, to establishing key human resources policies, dealing with labor related matters, terminations, and settling final obligations to your employees in the context of a winding up.

**Restructuring and liquidation**, working alongside KPMG's tax, advisory and legal teams in Cambodia

and beyond, our clients receive integrated advice that takes account of the full spectrum of tax, regulatory, operational and legal implications.

### Mergers and Acquisitions (M&A), KPMG One Due

Diligence M&A team adds value at each phase of a transaction, protecting your strategic interests whether you are selling or buying, planning a merger or about to embark on a business alliance. Applying an integrated approach, we leverage the experience and expertise of KPMG's network around the world. KPMG Corporate Services team worksseamlessly with KPMG's advisory and tax teams.

Cambodia is experiencing an ever-increasing demand for proper maintenance of management accounting records and payroll processing, driven by factors including regulatory requirements, audit requirements, and increases in foreign investment.

KPMG is strongly positioned to meet this demand with our Accounting team's wealth of experience providing high-quality Accounting Services to our clients. Our Accounting team advises clients on their Accounting System Setup and configuration, follows through with Management Accounts Outsourcing and provides training to our client's accounting staff.

Our team assists clients from basic reporting such as balance sheet & profit & loss financial statements up to divisional or project analysis, budget variance reports and specialized investor/ donor reporting. We can also provide a **Financial Audit Assistance** service to act as the first port of call to the auditor, taking the pressure off you and enabling you to focus on running your business.

Our **Payroll Services** team has a history of providing expert services to local and international entities operating in Cambodia with both local and expatriate employees. These services include but are not limited to, payroll calculation, payroll reporting, calculation of historical and current seniority liabilities, payslip preparation and the settlement of other payroll related liabilities through trust accounts.

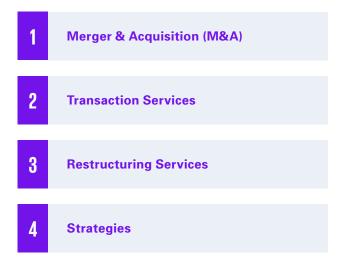
**Accounting Advisory** Services bring a depth of knowledge that combines financial reporting knowledge.

All organisations periodically face difficult financial reporting and accounting issues and the current economic climate is increasing the challenges faced by business. In trying to sort through these issues on their own, organisations typically waste time and resources. Good professional advisers can strip away much of the uncertainty and confusion which can surround the application of accounting standards and reporting practices, and enable relevant commercial outcomes.



Dary So
Partner
Head of Corporate Services
KPMG in Cambodia

## **Advisory Services**



Business today is under more pressure than ever to deliver better, lasting results for stakeholders. At KPMG, we think like an investor, looking at how opportunities to buy, sell, partner, fund or fix a company can add and preserve value. We provide services that can help address a client's strategic needs in terms of growth (creating value), governance (managing value), and performance (enhancing value).

### Merger & Acquisition (M&A)

We offer integrated services across the lifecycle of an acquisition.

**Buy-side.** The path to an acquisition is marked by many challenges. As an experienced, independent advisor, KPMG Deal Advisory helps guide clients through each stage of a deal, enhancing value all along the way. We help clients identify risks and rewards through the entire acquisition lifecycle, and make sure a deal fits clients' broader strategic goals.

**Sell-side.** Getting the best value from a sale means taking an objective look at client's business and assessing the agendas of prospective buyers. KPMG Deal Advisory supports clients through each phase of a sale, from identifying buyers to enhancing the value of your retained business.

### **Transaction Services**

We provide assistance to clients on mergers and acquisitions, particularly with respect to financial and commercial due diligence, business valuation, analysis on financial projections, cash flows, management information, systems and controls, and staff compensation. The team also provides vendor due diligence and assistance for clients divesting their businesses.

### **Restructuring Services**

**Managing a financial restructuring** is one of the most challenging situations for a business leader. As

an objective third-party, KPMG Deal Advisory can help clients with a range of assessment and planning needs, from determining the urgency of liquidity issues to finding appropriate restructuring options and creating a restructuring plan. We work alongside lenders, stakeholders and all levels of management to develop restructuring strategies that improve a company's balance sheet, profit & loss and cash flow. We can provide background support to the executive team and assist them in renegotiating their finances, providing a robust challenge to the business plan that underpins their refinancing proposals.

**Operational Restructuring** seeks to provide the skills needed for turnaround planning and implementation to restore profitability and build a platform for growth.

#### **Strategies**

**Strategies – Funding.** Access to financing is essential to realizing a strategic plan, optimizing capital structure for growth, and driving value for stakeholders. KPMG Deal Advisory can help clients implement the right financing strategies and access the right capital. To optimize our client's business's capital structure and access funding, we support them through each stage of the process, from initial contact to closing with the lender.

**Strategies – Partnership.** Business partnerships are an effective way to pursue a range of strategic objectives. But they need constant care and attention. KPMG Deal Advisory helps clients decide what type of partnership makes the most sense and works with them to manage it profitably.



James Roberts
Partner
Head of Advisory
KPMG in Cambodia

## **Risk Consulting Services**

- Financial Risk Management
- Governance Risk & Compliance Services (GRCS)
- 3 Forensic

As businesses strive for sustainable long-term growth, having a sound strategic plan in place is key to anticipate and mitigate potential threats in the ever-complex risk landscape.

KPMG understands the growing concerns about both financial and non-financial risks globally. We are here to help multi-level industries ranging from banks and insurance companies to other corporate and public organizations with key strategic decisions: reevaluate, reimagine, and fortify approaches to risk management.

In Cambodia, organization from various industries such as banking and insurance as well as other large corporate and small-medium enterprises faces similar strategic and business pressures to achieve better risk management at a desired cost level.

Bankers, Insurers and Capital Market practitioners faces differing views of relevant regulations from policymakers, i.e., National Bank of Cambodia ("NBC"), Cambodia Financial Intelligence Unit ("CAFIU") and that of Ministry of Economic and Finance ("MEF"). Leveraging from our multidisciplinary international and local-based experts, we are at the forefront of the ever-changing regulatory requirements and expectations in which take time to track and counter firms' desire for global policies.

Financial Risk Management ("FRM") have probably never been more acute. Capital reserves, credit portfolios, investment policies and capital and debt profiles all demand constant scrutiny to adequately manage and mitigate risk. The dynamic enrichment of credit, market and operational risk related Prakas all focuses on tracking the Basel Framework's trifecta; capital adequacy requirements, supervisory review and market discipline.

The stakes in managing model risk have never been higher. Financial Institution's reliance on provisioning and credit scoring models have proved to improved business needs, including financial reporting, pricing and strategic planning. In addition, increase of big data and advanced analytics needs drive the exploration of more sophisticated models, such as customer relationship management or anti-money laundering ("AML") and fraud detection.

The representative of a proper governance and internal control of an organization are defined within its' three lines of defense. Our **Governance**, **Risk and Compliance Services** ("GRCS") professionals help sharpen organizations' abilities to successfully manage risk and further contextualize value creation. We assist our client in developing proper frameworks and standard operating procedures as well as lending a

helping hand to Internal Audit departments in executing the annual audit plan via outsourcing or co-sourcing arrangements.

Cambodia's effort in strengthening measures and exiting the international AML watchdog's 'grey' list is a work-in-progress and every organization plays a crucial role. Furthermore, organizations face constant struggle to detect and manage AML and fraud risk. Our Forensic ("FOR") services can assist in formulating internal monitoring strategy and easing reporting pressure from external parties.

Our overall Risk Consulting services includes:

#### **FRM**

- Internal Rating Based (IRB) Implementation under Basel II/III
- Asset and Liability (ALM) & Fund Transfer Pricing (FTP)
- Liquidity Risk Management
- Operational Risk Framework
- ICAAP Implementation and Independent Review
- CIFRS 9 Expected Credit Loss Implementation
- Effective Interest Rate (EIR) Implementation
- Credit Scorecard Implementation
- Revenue Enhancement (RAROC. RAPM)
- Digitization
- Data Warehousing & Data Governance

### **GRCS**

- Corporate Risk Governance Framework
- Standard Operating Procedure (SOP) Standardization & Development
- Internal Audit Capabilities Enhancement
- Internal Audit Services Outsourcing/ Co-sourcing
- Enterprise Risk Management (ERM)
- Compliance Function

### **FOR**

- Anti-Money Laundering (AML)
- Customer Due Diligence (CDD) / Know Your Customer (KYC)
- Sanctions Screening
- Transaction Monitoring (TM)
- Anti-Fraud / Fraud Risk Management
- Third Party Risk Management
- Anti-Bribery and Corruption (ABAC)



**Truong Hanh Linh**Partner
Head of Risk Consulting
KPMG in Vietnam &
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Rocky Lim
Director
Risk Consulting Services
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# **Glossary**

ADCE	Annual Declaration of Commercial Enterprise	EE
ATDD	Advance Tax on Dividend Distribution	EU
AT	Accommodation Tax	GI
ATIGA	ASEAN Trade in Goods Agreement	G
BPS	Business Performance Services	G
CAAR	Cambodian Accounting and Auditing Regulator	G
CDC	Council for the Development of Cambodia	н
CFC	Controlled Foreign Company	IA
CFRSNPO	Cambodian Financial Reporting Standards for Non-Profit Organizations	IA
CIFRS	Cambodian International Financial Reporting Standards	IFI
CIFRS for SMEs	Cambodian International Financial Reporting Standards for Small and Medium-sized Entities	KI
CIT	Corporate Income Tax	КІ
CGT	Capital Gains Tax	KF
CoC	Certificate of Compliance	LA
csx	Cambodia Securities Exchange	Lo
СТА	Committee for Tax Arbitration	Lo
DTA	Double Tax Agreements	Lo

	Evol yaming Back and
EU	European Union
GDT	General Department of Taxation
GSP	Generalized System of Preferences
GТI	Grand Twins International (Cambodia) Plc
GTPS	Global Transfer Pricing Services
HKL	Hattha Kaksekar Limited
IARCS	Internal Audit, Risk Consulting Services
IASB	International Accounting Standard Board
IFRS	International Financial Reporting Standards
KHR	Khmer Riel
KICPAA	Kampuchea Institute of Certified Public Accountants and Auditors
KRX	Korea Exchange
LALoI	2003 Law on Amendment on the Law on Investment
LoFM	Law on Financial Management
Lol	1994 Law on Investment
LoT	Law on Taxation

Everything But Arms

M&A	Mergers & Acquisitions
MEF	Ministry of Economy and Finance
MFN	Most Favored Nation
MPTC	Ministry of Post and Telecommunications
MLVT	Ministry of Labor and Vocational Training
MoC	Ministry of Commerce
NAC	National Accounting Council
NBC	National Bank of Cambodia
NSSF	National Social Security Fund
PAS	Sihanoukville Autonomous Port
PE	Permanent Establishment
PMIS	Provincial-Municipal Investment Sub-committee
PPAP	Phnom Penh Autonomous Port
PPSP	Phnom Penh SEZ Plc
PWSA	Phnom Penh Water Supply Authority
PSC	Production Sharing Contract
PTol	Prepayment of Tax on Income

QIP	Qualified Investment Projects
R&D	Research & Development
RO	Representative Office
SAR	Self-Assessment Regime
SECC	Securities and Exchange Commission of Cambodia
SOE	State-Owned Enterprise
STCMS	Specific Tax on Certain Merchandises and Services
TIN	Tax Identification Number
TIP	Tax on Immovable Property
Tol	Tax on Income
ToS	Tax on Salary
TP	Transfer Pricing
TPL	Tax for Public Lighting
us	United States
VAT	Value Added Tax
WHT	Withholding Taxes

## **Contact us**

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